

## **OVERVIEW AND SCRUTINY BOARD**

A meeting of **Overview and Scrutiny Board** will be held on

**Wednesday, 11 July 2018**

commencing at **5.30 pm**

The meeting will be held in the Meadfoot Room, Town Hall, Castle Circus,  
Torquay, TQ1 3DR

### **Members of the Board**

Councillor Lewis (C) (Chairman)

Councillor Barnby  
Councillor Bent  
Councillor Bye  
Councillor Darling (S)

Councillor Long  
Councillor Morey  
Councillor Sykes

### **Co-opted Members of the Board**

John Searson, Diocese of Exeter

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**A prosperous and healthy Torbay**

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For information relating to this meeting or to request a copy in another format or language please contact:

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**01803 207014**

Email: [scrutiny@torbay.gov.uk](mailto:scrutiny@torbay.gov.uk)

# OVERVIEW AND SCRUTINY BOARD AGENDA

**1. Apologies**

To receive apologies for absence, including notifications of any changes to the membership of the Board.

**2. Minutes**

To confirm as a correct record the minutes of the meeting of the Board held on 13 June 2018.

(Pages 3 - 5)

**3. Declarations of Interest**

- a)** To receive declarations of non pecuniary interests in respect of items on this agenda

**For reference:** Having declared their non pecuniary interest members may remain in the meeting and speak and, vote on the matter in question. A completed disclosure of interests form should be returned to the Clerk before the conclusion of the meeting.

- b)** To receive declarations of disclosable pecuniary interests in respect of items on this agenda

**For reference:** Where a Member has a disclosable pecuniary interest he/she must leave the meeting during consideration of the item. However, the Member may remain in the meeting to make representations, answer questions or give evidence if the public have a right to do so, but having done so the Member must then immediately leave the meeting, may not vote and must not improperly seek to influence the outcome of the matter. A completed disclosure of interests form should be returned to the Clerk before the conclusion of the meeting.

**(Please Note:** If Members and Officers wish to seek advice on any potential interests they may have, they should contact Governance Support or Legal Services prior to the meeting.)

**4. Urgent Items**

To consider any other items that the Chairman decides are urgent.

**5. Integrating the Health and Care System in Devon**

To receive updates on the development of an Integrated Care System in Devon and the proposed Local Care Partnership for Torbay and South Devon.

(Pages 6 - 7)

**6. Destination Management Plan - Progress Report**

The Executive Head – Assets and Business Services to provide an update on the progress being made in implementing the Destination Management Plan.

(To Follow)

The Elected Mayor and Executive Lead for Tourism and Harbours to answer the Board's questions.



## Minutes of the Overview and Scrutiny Board

13 June 2018

**-: Present :-**

Councillors Bent, Brooks, Darling (S), Lewis (C), Long, Morey, Robson and Tolchard

(Also in attendance: The Elected Mayor and Councillors Amil, Ellery, Haddock, Mills, O'Dwyer, Parrott, Stockman, Stocks and Tyerman)

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### 1. Election of Chairman

Councillor Lewis (C) was elected Chairman of the Board for the 2018/2019 Municipal Year.

**Councillor Lewis (C) in the Chair**

### 2. Apologies

It was reported that, in accordance with the wishes of the Conservative Group, the membership of the Board had been amended to include Councillors Brooks, Robson and Tolchard in place of Councillors Bye, Barnby and Sykes.

### 3. Appointment of Vice-chairman

**Resolved:** that Councillor Darling (S) be appointed Vice-chairman of the Board for the current Municipal Year.

### 4. Minutes

The minutes of the meeting of the Board held on 11 April 2018 were confirmed as a correct record and signed by the Chairman.

### 5. Urgent Items

The Board considered the item in Minute 5, and not included on the agenda, the Chairman being of the opinion that it was urgent by reason of special circumstances i.e. the matter having arisen since the agenda was prepared and it was unreasonable to delay a decision until the next meeting.

### 6. Future of Oldway Mansion, Paignton - Market Testing

The Board considered the details of a call-in by fifteen Members of the Council of the decision of the Elected Mayor to commence market testing commences, through accredited agents, to see whether there is interest in securing the freehold or long leasehold disposal of Oldway Mansion and Estate.

The Call-in Promoter (Councillor Lewis (C)) explained that the signatories believed that the Elected Mayor's decision was contrary to the Council's Policy Framework. He explained that the Corporate Plan identified one of the Council's principles as "Using reducing resources to best effect" and that, given that there was no political will to dispose of Oldway Mansion, undertaking market testing would not be an effective use of officer time.

Members of the Board indicated that they were minded to agree that the decision was contrary to the Council's Budget and Policy Framework and, at that point, the Monitoring Officer provided advice to the Board.

**Resolved:** that, having listened to the advice of the Monitoring Officer, the Board is of the view that the Mayor's decision is contrary to the Policy Framework as it does not believe that it makes best effect of the Council's reducing resources and therefore the matter is referred to the Council.

**7. Revenue Budget Outturn - 2017/2018**

The Board noted the outturn for the Revenue Budget for 2017/2018 had been an overspend of £1.7 million primarily as a result of expenditure pressures in children's social care. The overspend would be funded from the Comprehensive Spending Review Reserve (as approved by the Council in February 2018).

**8. Capital Plan Outturn - 2017/2018**

The Board noted the outturn of the Capital Plan budget for 2017/2018 whereby £121 million of capital expenditure was uncured, of which £99 million related to the purchase of investment properties.

**9. Overview and Scrutiny Work Programme 2018/2019**

**Resolved:** that the Work Programme for the Board be approved.

**10. Exclusion of press and public**

Prior to consideration of the item in Minute 11 the press and public were formally excluded from the meeting on the grounds that the item involved the likely disclosure of exempt information as defined in paragraph 3 of Part 1 of Schedule 12A of the Local Government Act 1972 (as amended.)

**11. Transformation Project - Future of TOR2 Services (Strategic Delivery Model)**

The Board received an update on the future of TOR2.

**(Note:** Prior to consideration of the item in Minute 11, Councillor Bent declared a non-pecuniary interest as a Council-appointed director of the Board of TOR2.)

Chairman

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This briefing note for members highlights some national and local developments to support integrated care for people locally.

Members will be aware of national and local ambitions to move towards fully integrated health and care services and the long history of integration and its benefits for people locally.

A recent announcement from the Prime Minister to invest £20bn extra cash into the National Health Service by 2023-24 is welcome news. This will help pay for more key staff, while improving vital services, such as mental health. More details are expected as part of the NHS's 70th anniversary celebrations.

Additional funding, as part of the new capital allocations, will also help us modernise health and care services to meet the needs of the people of Devon, Torbay and Plymouth.

## **Integrating health and care services**

Previous updates to the committee have outlined the national developments in relation to Integrated Care Systems (ICS) and how locally we have been developing our plans to build on the strong partnership working and integration that exists between commissioners and providers in the NHS and Local Authorities.

Nationally, ICSs are those in which commissioners, NHS providers and Local Authorities, working closely with GP networks and other partners, agree to take shared responsibility (in ways that are consistent with their individual legal obligations) for how they operate their collective resources for the benefit of local populations.

Last year, 8 STPs (Sustainability and Transformation Partnerships) were identified as areas that would adopt a new way of partnership working, where new arrangements could be evolved and implemented. In May 2018, 4 more areas were identified to become integrated care systems (Gloucester, West Yorkshire and Harrogate, Suffolk and North East Essex, North Cumbria).

It remains an ambition in Devon towards to move towards fully integrating health and care services. NHS England have advised us to continue to act as a system and work through the arrangements and plan for taking on more of the regulatory functions from next year, subject to having a single local NHS commissioning body in place. Our next milestone for this would be to be formally recognised by our regulators as an ICS from April 2019.

Our aspirations for the Devon system are emerging from the STP process and are built on solid foundations of collaborative working and integration. NHS England has encouraged us to create the foundations for moving to ICS status, including the development of an integrated System Lead Chief Executive role combined with that of the Accountable Officer for the two CCGs.

A core element of the emerging approach is the development of integrated strategic commissioning, which can act across health and social care, and take on delegated commissioning from NHS England for primary care and increasingly specialised commissioning. The three Local Authorities (Devon County Council, Plymouth City Council and Torbay Council) have been active in this approach; sharing elements of commissioning, collaborating in our shared geographies and

**NHS organisations involved:**

Northern, Eastern and Western Devon Clinical Commissioning Group  
South Devon and Torbay Clinical Commissioning Group

delegating significant investment into joint commissioning arrangements with each CCG through section 75 agreements/ risk share agreements. A future strategic commissioner will need to recognise these existing joint arrangements, and align them with our other clinical commissioning arrangements.

## **The Future of CCGs in Devon**

Torbay Council and South Devon and Torbay CCG have a long history of working together closely with its main provider Torbay and South Devon Foundation Trust to deliver integrated care and good outcomes for local people.

It is our ambition and intent that the benefits that we have reaped from working together locally, such as being responsive to local needs and delivering innovative changes at pace to enhance care for the local population, are supported and enhanced with the advantages of being part of a wider Devon system and the resilience, sharing of good practice, and economies of scale that this has to offer.

NEW Devon CCG and South Devon and Torbay CCG have been working on aligning their resources and executive teams to ensure that local health commissioning is more consistent. We have a sound basis to become both more integrated with our partner Local Authorities and to take on enhanced responsibilities from NHS England. The two CCGs have been operating with boards in common since autumn 2017 and a joint executive structure since April 2018.

NHS England is strongly supporting and advocating for us to move towards an ICS, with the ability to take on a range of delegated functions including primary care commissioning (fully delegated, approximately £200m budget). The regulator view is that merging the two CCGs into one health commissioning body would demonstrate that we are serious about working a more integrated way and taking on more responsibilities for commissioning and assurance. NHS England have a clear expectation that the CCGs will merge for April 2019. This would provide a single coherent NHS commissioning voice for Devon within an increasingly integrated care system.

There are clear national guidelines and annual timescales for CCG mergers, which are set by NHS England, and national criteria and tests which need to be fulfilled. This commences with an expression of interest and statement of intent which the CCG Governing bodies need to make by the end of July. Stakeholder support is an important part of this.